



Research, Planning and Training Division
Personal and Social Services Division

**Engelberg Center for Children and Youth** 

# Parental Representation in the Child Protection Decision-Making Processes of the Social Services – Literature Review about Five European Countries

Ravit Alfandari

The study was commissioned by the Service for Children and Youth in the Division for Personal and Social Services and the Division for Research, Planning and Training at the Ministry of Labor and Social Affairs and Services

**RESEARCH REPORT** 

## Parental Representation in the Child Protection Decision-Making Processes of the Social Services – Literature Review about Five European Countries

Ravit Alfandari

The study was commissioned by the Service for Children and Youth in the Division for Personal and Social Services and the Division for Research, Planning and Training at the Ministry of Labor and Social Affairs and Services

Jerusalem December 2017

Editor: Revital Aviv Matok

English translation (abstract): Naomi Halsted

Layout and print production: Anat Perko-Toledano

#### Myers-JDC-Brookdale Institute

The Engelberg Center for Children and Youth P.O.B. 3886 Jerusalem 9103702, Israel

Tel: (02) 655-7400 Fax: (02) 561-2391

Website: brookdale.jdc.org.il

#### Related Myers-JDC-Brookdale Institute Publications

Szabo-Lael, R. 2017. *Children and Youth at Risk in Israel.* RR-748-17 (Hebrew).

Sorek, Y. and Szabo-Lael, R. 2017. Services and Interventions for the Preservation of the Family Unit and the Reunification of Children from Out-of-Home Placements with their Families: Literature Review. RR-730-17 (Hebrew).

Szabo-Lael, R.; Ben Simon, B. and Konstantinov, V. 2014. *Preschoolers in Foster Families: Characteristics and Processes of Intervention*. RR-684-14 (Hebrew).

Ben-Rabi, D. and Szabo-Lael, R. 2012. *Community 2000: Upgrading of the Decision-Making Committees and Planning of Services in the Community – Summary of an Evaluation Study*. ES-48-12 (Hebrew only, no English summary).

Reports and English summaries (unless otherwise noted) are available on the Institute website: www.jdc.org.il/brookdale

#### **Abstract**

#### Background

There is a consensus among policymakers, professionals and researchers around the world as to the importance and advantages of partnership in working with parents in child protection. Meaningful partnership enhances the quality of decisions regarding the help provided to children who are suffering or likely to suffer from significant harm from abuse or neglect and to their families, and contributes to better outcomes for them. However, the literature persistently reports difficulties in establishing partnership in everyday child protection practice. This review examines one of the ways proposed to promote partnership with parents in the decision-making process about their children, which is to allow them to be represented or supported by an independent person acting on their behalf.

#### Goal

The goal of the review was to provide in-depth understanding about the possibilities and outcomes of representation, by analyzing the policy and practice in different countries around the world where there is a decision-making framework similar to the one in Israel. In particular, the review examined the extent of formal regulation for representation; Who is allowed to represent the parents? What are the practical aspects of representation? And what are the implications of representation for all those involved in the decision-making process? Using the systems approach as a conceptual framework, representation in each of the countries was studied within the context of the child protection system in which it is implemented.

#### **Methods**

The process of reviewing the literature was conducted over three months in 2017. The study data were collected systematically in four stages: An initial search of the research literature using relevant key words and databases; screening the results by the key criterion of resemblance to the characteristics of the Israeli decision-making framework; gaining a broader, in-depth knowledge about relevant countries; and ending the search at saturation point. Data were taken from empirical papers published in international journals, books, government websites and personal correspondence.

### **Main Findings**

The countries included in this review are: Norway, Finland, Sweden, Denmark and England. A key finding of the literature analysis is that there is great variation among countries in the decision-making process in general and, in particular, in regard to parents' representation. These differences can be seen, for example, in the characteristics and composition of the decision-making body, the type of relationship (personal or professional) between the parent and his/her representative, and the nature and timing of the representative's involvement. Another important finding is the scarcity of empirical knowledge on parental representation, particularly about its routine utilization and implications. Several possible explanations for this are presented.

#### Conclusion

In regard to formulating policy about parental representation in child protection decision-making processes, the review concludes that: (1) There is a need for structured working procedures regarding the involvement of an independent person acting for the parents in the decision-making process, that are clear to all those participating in it. These procedures should be compatible with the characteristics of the child protection system that shape the relationship between parents, social worker and agencies; (2) The person representing the parent should be sufficiently trained and knowledgeable in the field of child protection; and (3) The possibilities of representation given to the children themselves must be taken into account and must be examined to see if and how they fit in with those given to their parents. Substantial research into these issues is critical in order to develop effective policy.

## **Table of Contents**

1. Introduction	1
Working in Partnership with Parents in Child Protection: Background, Advantages and	
Challenges	3
The Systems Approach: A Conceptual Framework	5
2. Method	7
3. Parental Representation in Decision-Making Processes: A Comparative Perspective	8
Norway	8
Finland	12
Sweden	14
Denmark	16
England	18
4. Summary and Conclusions	26
5. Bibliography	36